

NORCO COMMUNITY  
REDEVELOPMENT AGENCY

REPORT ON AUDIT  
AND COMPLIANCE

FOR THE YEAR ENDED JUNE 30, 2010

**Norco Community Redevelopment Agency**  
**Established January, 1980**

GOVERNING BOARD

|                 |                  |
|-----------------|------------------|
| Malcolm Miller  | Chairperson      |
| Berwin Hanna    | Vice-Chairperson |
| Kathy Azevedo   | Board Member     |
| Kevin Bash      | Board Member     |
| Harvey Sullivan | Board Member     |

OTHER OFFICIALS

|                |                         |
|----------------|-------------------------|
| Beth Groves    | Executive Director      |
| Brenda Jacobs  | Secretary               |
| John R. Harper | Agency Attorney         |
| Andy Okoro     | Agency Finance Director |

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Governing Board  
Norco Community Redevelopment Agency  
Norco, CA 92860

**INDEPENDENT AUDITORS' REPORT**

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Norco Community Redevelopment Agency (the Agency), a component unit of the City of Norco, California as of and for the year ended June 30, 2010, which collectively comprise the Agency's basic financial statements as listed in the accompanying table of contents. These financial statements are the responsibility of the Agency's management. Our responsibility is to express opinions on these component unit financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the component unit financial statements are free of material misstatements. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the component unit financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the component unit financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Norco Community Redevelopment Agency as of June 30, 2010, and the respective changes in financial position, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 23, 2010, on our consideration of the Agency's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

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The management's discussion and analysis and budgetary comparison information are not a required part of the basic financial statements, but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

*Rogers, Anderson, Molody & Ward, LLP*

November 23, 2010

## Management's Discussions and Analysis

The management of the Community Redevelopment Agency of the City of Norco (Agency) is pleased to provide an overview of the Agency's financial activities for the fiscal year ended June 30, 2010. This overview information should be read in conjunction with the information presented in the accompanying basic financial statements.

### The Purpose of the Agency

The Agency is a component unit of the City of Norco; the City controls it and Council Members serve as the Agency's Governing Board of Directors. City employees perform all the duties and functions required of the Agency.

The Agency's purpose under California law is to eliminate urban blight in the City of Norco; it is also given certain powers under the law to assist in that endeavor. The Agency may condemn property under certain circumstances and only to the extent the City may condemn property as prescribed by the law, and it may incur indebtedness to finance redevelopment of property and related projects. The Agency may not assess or receive property taxes, but it may receive any increases in property taxes over amounts received in the year before the property in the Agency's project area became subject to redevelopment (called base year). These increases are called Property Tax Increments. One-fifth of property tax increments received must be used to fund programs that increase the supply of low and moderate-income housing. The Agency also has agreements with other pre-existing government entities within its redevelopment area under which it passes through a portion of the property tax increment it receives.

### Fiscal Year 2010 Financial Highlights

Financial highlights for fiscal year 2010 include the following:

Agency-wide:

- The Agency's net assets decreased by \$8.7 million because total expenses incurred during the fiscal year exceed total program revenues. The increase in expenditures was due mainly to the payment of \$4.9 million to the Supplemental Education Revenue Augmentation Fund as mandated by the state; additional debt service related to advance refunding of \$2.0 million; and increase of \$1 million in the amount of pass-through payments to other taxing entities as a result of changes in tax increment sharing formula between the Agency and other taxing entities.
- Total Agency revenues were \$19.5 million compared to total expenses of \$28.1 million. Revenues include investment earnings of \$.5 million while expenses include interest on long-term debt of \$4.6 million.

Fund Basis:

- Low and Moderate Income Housing Fund revenues were \$4.6 million and expenditures were \$3.7 million.
- Low and Moderate income Housing Fund ending fund balance increased by \$1.3 million to \$20.5 million. However, \$16.0 million of fund balance is not available for expenditures. Available fund balance of \$4.6 million includes \$1.9 million of bond proceeds which can only be used for certain eligible expenditures.
- Combined capital projects and debt service funds expenditures were \$24.8 million while revenues were \$14.9 million. Revenues include investment earnings of \$.5 million, \$12.0 million of tax increment and \$2.4 million of intergovernmental and other revenues. Expenditures include \$8.1 million of pass-through payments; \$8.2 million of debt service and \$8.5 million of capital project expenditures.

## **The Basic Financial Statements**

The basic financial statements comprise the Agency-wide financial statements and the fund financial statements. These two financial statements provide two different views of the Agency's financial activities and financial position.

The Agency-wide financial statements provide a long-term view of the Agency's activities as a whole and comprise the statement of net assets and statement of activities. The statement of net assets provide information about the financial position of the Agency as a whole, including capital assets and long-term liabilities on a full accrual basis of accounting similar to that used by private-sector companies. The statement of activities provides information about all the Agency's revenues and all its expenses, also on a full accrual basis, with emphasis on measuring net revenues or expenses of all of the Agency's programs. The statement of activities also explains in detail the changes in net assets for the year.

All of the Agency's activities are grouped into governmental funds because they are tax supported.

The fund financial statements report the Agency's operations in more detail than the Agency-wide statements and focus primarily on the short-term activities of the Agency's four funds. The four funds are comprised of two special revenue funds, a capital projects fund and a debt service fund. The fund financial statements measure only current financial resources including revenues, expenditures and fund balances. They exclude capital assets, long-term liabilities and other long-term amounts.

Major funds account for the major financial activities of the Agency and are presented individually, while non-major funds are presented in summary with subordinate schedules presenting the detail for each of these other funds. The Agency reports three of its funds as major funds. The purpose of each fund is explained in Note 1 to the financial statements.

### ***Agency-wide Financial Statements***

The statement of net assets and statement of activities present information about the following:

- **Governmental activities** – All of the Agency's basic services are considered to be governmental activities, including intergovernmental school district pass-through and economic development payments. General Agency revenues consisting primarily of property tax increments and investment earnings support these activities.

Agency-wide financial statements are prepared on the accrual basis of accounting, which means the focus is on measuring the flow of all economic resources of the Agency as whole.

### ***Fund Financial Statements***

The fund financial statements provide detailed information about each of the Agency's most significant funds, called major funds. The concept of major funds, and determination of which funds are major, was established by Governmental Accounting Standards Board (GASB) Statement 34. This concept replaced the concept of combining like funds and presenting them in total. Under this concept, each major fund is presented individually, with all non-major funds summarized and presented only in a single column. The Agency presents three funds as major funds.

Since all of the Agency's funds are governmental funds; financial statements for these funds at the fund level are prepared using the modified accrual basis of accounting, which means they measure only current financial resources and uses. Capital assets and other long-lived assets, along with long-term liabilities, are not presented in the governmental funds financial statements.

Comparisons of budget and actual financial information are presented only for the low and moderate income housing special revenue fund.

## Financial Activities of the Agency as a Whole

The analysis that follows focuses on the changes in the Agency's financial position as reported in the statement of net assets. As previously stated, all of the Agency's financial transactions are presented as governmental activities in the agency-wide statements of net assets and statement of activities.

During the year, the Agency's net assets decreased by \$8.6 million as a result of program expenses exceeding program revenues. This change is reflected in the statement of activities. Other financial highlights of the Agency's financial activities include:

- The Agency's total combined net assets for fiscal years ended June 30, 2010 and 2009 were \$(42.3) million and \$(33.7) million respectively. The negative net assets position reflects the inclusion in the financial statements the outstanding balance of all long-term debts. The proceeds of these debts are generally used to finance the construction and acquisition of capital assets, which are not included in these financial statements. These capital assets are eventually turned over to the City or to private parties within the redevelopment project area.

Net assets of the Agency are classified as follows:

|   | 2010                       | 2009                       |
|---|----------------------------|----------------------------|
| <b>NET ASSETS</b>                               |                            |                            |
| Invested in capital assets, net of related debt | \$ 538,325                 | \$ 592,394                 |
| Restricted:                                     |                            |                            |
| Community Development                           | 24,287,604                 | 20,051,109                 |
| Capital Projects                                | 13,326,872                 | 25,422,142                 |
| Debt Service                                    | 5,709,832                  | 5,772,462                  |
| Unrestricted                                    | <u>(86,182,704)</u>        | <u>(85,490,890)</u>        |
| <br>Total net assets                            | <br><u>\$ (42,320,071)</u> | <br><u>\$ (33,652,783)</u> |

Liabilities of the Agency are classified as follows:

|                       | 2010                     | 2009                     |
|-----------------------|--------------------------|--------------------------|
| <b>LIABILITIES</b>    |                          |                          |
| Current               | \$ 3,875,448             | \$ 4,469,155             |
| Long-term             | <u>90,804,312</u>        | <u>90,957,330</u>        |
| <br>Total liabilities | <br><u>\$ 94,679,760</u> | <br><u>\$ 95,426,485</u> |

- Total long-term debt of \$90.8 million including \$90.8 million of long-term Tax Allocation Bonds secured by future tax increment revenues.

|                     | 2010                     | 2009                     |
|---------------------|--------------------------|--------------------------|
| <b>ASSETS</b>       |                          |                          |
| Other Assets        | \$ 51,821,364            | \$ 61,181,308            |
| Capital assets, net | <u>538,325</u>           | <u>592,394</u>           |
| <br>Total assets    | <br><u>\$ 52,359,689</u> | <br><u>\$ 61,773,702</u> |

- Cash and investments total \$26.9 million; total general revenues were \$19.5 million and total program expenses were \$28.1 million.

### **Fiscal Year 2010 Governmental Activities**

The Agency's fiscal year 2010 revenue of \$19.5 million came primarily from property tax increments of \$14.9 million. Investment earnings contributed \$.5 million and other revenues were \$4.1 million.

Agency expenditures of \$28.2 million were primarily for redevelopment activities; \$15.4 million for community development; pass through payments to various agencies of \$8.1 million, and debt service payments of \$4.6 million. The Agency has agreements with the school district and other agencies under which it passes through a portion of the property tax increments that it receives.

### **Fund Financial Statements**

Under the fund financial statements, the Agency reported \$9.4 million of excess expenditures and other financing uses over revenues and other financing sources. Excess of revenues and other financing sources over expenditures and other financing uses \$1.3 million and \$.7 million were reported in the special revenue and debt service funds respectively. Expenditures and other financing uses exceeded revenues and other financing sources in the capital projects fund by \$11.4 million. The total fund balance at June 30, 2010 was \$49.5 million compared to \$58.9 million at June 30, 2009. It is to be noted that \$31.5 million of fund balance is reserved and not readily available for expenditures while \$18.0 million is unreserved.

### **Debt Administration**

The Agency has outstanding as of June 30, 2010, Tax Allocation Bonds. The Agency's overall debt management strategy is to issue debt when necessary to finance planned capital improvements provided projected future cash flows are sufficient to maintain adequate debt coverage. Debts are refunded from time to time to reduce interest costs. During the fiscal year, the Agency issued Norco Redevelopment Project Area No. One Refunding Tax Allocation Bonds – Issue of 2010 in the aggregate amount of \$24.5 million to current and advance refund existing debt and improve future cash flows. Each of the Agency's debt issues are discussed in detail in Note 4 to the financial statements.

### **Cash Management**

To obtain flexibility in cash management, the City of Norco employs a pooled cash system (see the City of Norco Comprehensive Annual Financial Report for the year ended June 30, 2010) in which the Agency participates. The City invests the cash of all funds and component units in eligible securities as constrained by state law and further limited by the City's Investment Policy and bond indentures. The goals of the City of Norco's Investment Policy are safety, liquidity and yield.

### **Capital Assets**

The Agency's capital assets consist of building improvements and equipment totaling \$538,325 net of depreciation recorded for building improvements. This amount is recorded as part of the net capital assets of the Agency in the government-wide financial statements.

### **Contacting the City**

This financial report is designed to provide the citizens of Norco, taxpayers, customers, investors and creditors with a general overview of the Agency's finances and to show the Agency's accountability for the money it receives. If you have questions about this report or need any additional information, contact the Deputy City Manager/Director of Finance, City of Norco, 2870 Clark Avenue, Norco, California 92860, or call (909) 735-3900.

**Norco Community Redevelopment Agency**  
**Statement of Net Assets**  
**June 30, 2010**

**ASSETS**

|                                     |                   |
|-------------------------------------|-------------------|
| Cash and investments                | \$ 10,046,966     |
| Cash with fiscal agents             | 16,829,080        |
| Receivables:                        |                   |
| Accounts                            | 71,442            |
| Interest                            | 118,183           |
| Loans                               | 10,463,261        |
| Prepaid expense                     | 7,840             |
| Due from other governments          | 1,660,670         |
| Deferred charges                    | 1,800,651         |
| Land held for resale                | 12,358,306        |
| Capital assets, net of depreciation | <u>538,325</u>    |
| Total assets                        | <u>53,894,724</u> |

**LIABILITIES**

|  |                   |
|--|-------------------|
| Accounts payable and accrued liabilities | 279,565           |
| Accrued interest payable                 | 1,528,206         |
| Retentions payable                       | 56,084            |
| Deferred revenue                         | 197,469           |
| Due to the City                          | 1,024             |
| Non-current liabilities:                 |                   |
| Due within one year                      | 1,813,100         |
| Due in more than one year                | <u>90,804,312</u> |
| Total liabilities                        | <u>94,679,760</u> |

**NET ASSETS**

|                            |                               |
|----------------------------|-------------------------------|
| Invested in capital assets | 538,325                       |
| Restricted                 |                               |
| Community development      | 24,287,604                    |
| Capital projects           | 13,326,872                    |
| Debt service               | 5,709,832                     |
| Unrestricted               | <u>(84,647,669)</u>           |
| Total net assets           | <u><u>\$ (40,785,036)</u></u> |

The accompanying notes are an integral part of these financial statements.

**Norco Community Redevelopment Agency  
Statement of Activities  
For the Year Ended June 30, 2010**

**EXPENSES**

|                            |                       |
|----------------------------|-----------------------|
| Governmental activities:   |                       |
| Community development      | \$ 13,911,279         |
| Passthrough agreements     | 8,132,776             |
| Interest on long-term debt | <u>4,604,303</u>      |
| <br>Total program expenses | <br><u>26,648,358</u> |

**GENERAL REVENUES**

|                                   |                                   |
|-----------------------------------|-----------------------------------|
| Taxes:                            |                                   |
| Incremental property taxes        | 14,921,559                        |
| Intergovernmental                 | 3,528,911                         |
| Investment earnings               | 536,775                           |
| Other                             | <u>528,859</u>                    |
| <br>Total general revenues        | <br><u>19,516,104</u>             |
| <br>Change in net assets          | <br>(7,132,254)                   |
| <br>Net assets, beginning of year | <br><u>(33,652,783)</u>           |
| <br>Net assets, end of year       | <br><u><u>\$ (40,785,037)</u></u> |

The accompanying notes are an integral part of these financial statements.

**Norco Community Redevelopment Agency**  
**Balance Sheet**  
**Governmental Funds**  
**June 30, 2010**

|   | Special<br>Revenue   | Debt<br>Service     | Capital<br>Projects  | Non-major<br>Special<br>Revenue | Total<br>Governmental<br>Funds |
|---|----------------------|---------------------|----------------------|---------------------------------|--------------------------------|
| <b>ASSETS</b>                               |                      |                     |                      |                                 |                                |
| Cash and investments                        | \$ 2,604,615         | \$ 612,638          | \$ 6,629,091         | \$ 200,622                      | \$ 10,046,966                  |
| Cash with fiscal agents                     | 1,915,850            | 8,744,138           | 6,169,092            | -                               | 16,829,080                     |
| Receivables:                                |                      |                     |                      |                                 |                                |
| Accounts                                    | -                    | -                   | 71,442               | -                               | 71,442                         |
| Interest                                    | 17,264               | 89,358              | 11,348               | 213                             | 118,183                        |
| Loans                                       | 9,599,095            | -                   | 838,585              | 25,581                          | 10,463,261                     |
| Prepaid                                     | -                    | -                   | 7,840                | -                               | 7,840                          |
| Due from other governments                  | 127,949              | -                   | 1,532,721            | -                               | 1,660,670                      |
| Advances to other funds                     | 3,000,000            | -                   | -                    | -                               | 3,000,000                      |
| Land held for resale                        | 4,904,618            | -                   | 7,453,688            | -                               | 12,358,306                     |
|   | <u>\$ 22,169,391</u> | <u>\$ 9,446,134</u> | <u>\$ 22,713,807</u> | <u>\$ 226,416</u>               | <u>\$ 54,555,748</u>           |
| <b>LIABILITIES AND FUND BALANCES</b>        |                      |                     |                      |                                 |                                |
| Liabilities:                                |                      |                     |                      |                                 |                                |
| Accounts payable and<br>accrued liabilities | \$ 95,570            | \$ 5,250            | \$ 176,013           | \$ 450                          | \$ 277,283                     |
| Retentions payable                          | 15,785               | -                   | 38,729               | 1,570                           | 56,084                         |
| Due to City                                 | 205                  | -                   | 819                  | -                               | 1,024                          |
| Deferred revenue                            | -                    | -                   | -                    | 197,469                         | 197,469                        |
| Deposits payable                            | -                    | -                   | 2,282                | -                               | 2,282                          |
| Advances from other funds                   | -                    | -                   | 3,000,000            | -                               | 3,000,000                      |
|   | <u>111,560</u>       | <u>5,250</u>        | <u>3,217,843</u>     | <u>199,489</u>                  | <u>3,534,142</u>               |
| Fund Balances:                              |                      |                     |                      |                                 |                                |
| Reserved for:                               |                      |                     |                      |                                 |                                |
| Long-term receivables                       | 9,599,095            | -                   | 838,585              | 25,581                          | 10,463,261                     |
| Land held for resale                        | 4,904,618            | -                   | 7,453,688            | -                               | 12,358,306                     |
| Advances                                    | 3,000,000            | -                   | -                    | -                               | 3,000,000                      |
| Debt service                                | -                    | 7,238,038           | -                    | -                               | 7,238,038                      |
| Unreserved, reported in:                    |                      |                     |                      |                                 |                                |
| Special revenue fund                        | 4,554,118            | -                   | -                    | 1,346                           | 4,555,464                      |
| Debt service fund                           | -                    | 2,202,846           | -                    | -                               | 2,202,846                      |
| Capital projects fund                       | -                    | -                   | 11,203,691           | -                               | 11,203,691                     |
|   | <u>22,057,831</u>    | <u>9,440,884</u>    | <u>19,495,964</u>    | <u>26,927</u>                   | <u>51,021,606</u>              |
| Total liabilities<br>and fund balances      | <u>\$ 22,169,391</u> | <u>\$ 9,446,134</u> | <u>\$ 22,713,807</u> | <u>\$ 226,416</u>               | <u>\$ 54,555,748</u>           |

The accompanying notes are an integral part of these financial statements.

**Norco Community Redevelopment Agency  
Reconciliation of the Balance Sheet of Governmental  
Funds to the Statement of Net Assets  
For the Year Ended June 30, 2010**

|   |    |              |
|---|----|--------------|
| Fund balances of governmental funds   | \$ | 51,021,606   |
| <p>Amounts reported for governmental activities in the statement of net assets are different because:</p>                         |    |              |
| <p>Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.</p>  |    | 538,325      |
| <p>Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.</p> |    |              |
| Deferred charges  |    | 1,800,651    |
| <p>Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.</p>         |    |              |
| Bonds payable   |    | (95,360,000) |
| Accrued interest payable  |    | (1,528,206)  |
| Deferred loss on refunding  |    | 2,439,928    |
| Issuance discount   |    | 547,546      |
| Bond premium  |    | (244,886)    |
|   |    | (40,785,036) |
| Net assets of governmental activities   | \$ | (40,785,036) |

The accompanying notes are an integral part of these financial statements.

**Norco Community Redevelopment Agency**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**For the Year Ended June 30, 2010**

|   | Special<br>Revenue   | Debt<br>Service     | Capital<br>Projects  | Nonmajor<br>Special<br>Revenue | Total<br>Governmental<br>Funds |
|---|----------------------|---------------------|----------------------|--------------------------------|--------------------------------|
| <b>REVENUES</b>                                 |                      |                     |                      |                                |                                |
| Taxes   | \$ 2,924,741         | \$ -                | \$ 11,996,818        | \$ -                           | \$ 14,921,559                  |
| Intergovernmental                               | 1,535,034            | 603,287             | 1,363,059            | 27,531                         | 3,528,911                      |
| Use of money and property                       | 46,572               | 260,473             | 228,384              | 1,346                          | 536,775                        |
| Other   | 88,940               | -                   | 439,919              | -                              | 528,859                        |
|   | <u>4,595,287</u>     | <u>863,760</u>      | <u>14,028,180</u>    | <u>28,877</u>                  | <u>19,516,104</u>              |
| <b>EXPENDITURES</b>                             |                      |                     |                      |                                |                                |
| Current:  |                      |                     |                      |                                |                                |
| Economic development                            | 1,090,106            | -                   | 8,489,997            | 1,950                          | 9,582,053                      |
| Pass-through payments                           | -                    | -                   | 8,132,776            | -                              | 8,132,776                      |
| Debt service:                                   |                      |                     |                      |                                |                                |
| Principal                                       | 385,000              | 2,170,000           | -                    | -                              | 2,555,000                      |
| Interest  | 645,407              | 3,954,293           | -                    | -                              | 4,599,700                      |
| Advance refunding escrow                        | -                    | 1,583,999           | -                    | -                              | 1,583,999                      |
| Cost of issuance                                | 49,000               | 460,660             | -                    | -                              | 509,660                        |
|   | <u>2,169,513</u>     | <u>8,168,952</u>    | <u>16,622,773</u>    | <u>1,950</u>                   | <u>26,963,188</u>              |
| Excess of revenues<br>over (under) expenditures | <u>2,425,774</u>     | <u>(7,305,192)</u>  | <u>(2,594,593)</u>   | <u>26,927</u>                  | <u>(7,447,084)</u>             |
| <b>OTHER FINANCING SOURCES (USES)</b>           |                      |                     |                      |                                |                                |
| Proceeds from long-term debt                    | 4,553,966            | 19,856,544          | 89,490               | -                              | 24,500,000                     |
| Payment to refunded bond escrow                 | (4,031,243)          | (16,124,973)        | -                    | -                              | (20,156,216)                   |
| Discount  | (77,816)             | (311,264)           | -                    | -                              | (389,080)                      |
| Transfers to/from City                          | (46,057)             | -                   | (4,311,142)          | -                              | (4,357,199)                    |
| Transfers in                                    | -                    | 5,202,171           | -                    | -                              | 5,202,171                      |
| Transfers out                                   | -                    | -                   | (5,202,171)          | -                              | (5,202,171)                    |
|   | <u>398,850</u>       | <u>8,622,478</u>    | <u>(9,423,823)</u>   | <u>-</u>                       | <u>(402,495)</u>               |
| Net change in fund balances                     | 2,824,624            | 1,317,286           | (12,018,416)         | 26,927                         | (7,849,579)                    |
| Fund balances, beginning of year                | <u>19,233,206</u>    | <u>8,123,598</u>    | <u>31,514,380</u>    | <u>-</u>                       | <u>58,871,184</u>              |
| Fund balances, end of year                      | <u>\$ 22,057,830</u> | <u>\$ 9,440,884</u> | <u>\$ 19,495,964</u> | <u>\$ 26,927</u>               | <u>\$ 51,021,605</u>           |

The accompanying notes are an integral part of these financial statements.

**Norco Community Redevelopment Agency  
Reconciliation of the Statement of Revenues, Expenditures and  
Changes in Fund Balances of Governmental Funds to the  
Statement of Activities  
For the Year Ended June 30, 2010**

Net change in fund balances of governmental funds \$ (7,849,579)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount of depreciation expense that exceeded capital outlays for the period. (54,069)

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current resources financial resources of governmental funds. Neither transaction, however, has an effect on net assets.

|                                       |            |            |
|---------------------------------------|------------|------------|
| Principal payments on debt            | 2,555,000  |            |
| Payment to escrow agent for refunding | 21,740,215 |            |
|                                       |            | 24,295,215 |

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

|  |  |              |
|--|--|--------------|
| Proceeds from issuance of bonds              |  | (24,500,000) |
| Bond discount                                |  | 245,000      |
| Cost of issuance                             |  | 264,660      |
| Issuance discount                            |  | 389,080      |
| Change in accrued interest expense           |  | 5,027        |
| Amortization of bond issuance costs          |  | (72,123)     |
| Amortization of deferred charge on refunding |  | (16,255)     |
| Change in compensated absences               |  | 154,165      |
| Amortization of bond premium                 |  | 38,032       |
| Amortization of bond discount                |  | (31,407)     |
|  |  |              |

Change in net assets of governmental activities \$ (7,132,254)

The accompanying notes are an integral part of these financial statements.

**Norco Community Redevelopment Agency**  
**Notes to Financial Statements**  
**June 30, 2010**

**I. SIGNIFICANT ACCOUNTING POLICIES**

**Note 1: Summary of Significant Accounting Policies**

The accounting policies of the Norco Community Redevelopment Agency (the Agency) conform to accounting principles generally accepted in the United States of America as applicable to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for governmental accounting and financial reporting principles. The following is a summary of the significant accounting policies.

***Description of the reporting entity***

The Agency is a component unit of a reporting entity which consists of the following oversight and component units:

Reporting Entity:

Oversight Unit:

City of Norco

Component Units:

Norco Community Redevelopment Agency  
Norco Financing Authority

Oversight responsibility is determined by such criteria as financial interdependency, selection of governing authority and designation of management, budget control, ability to significantly influence operations, etc.

The component unit financial statements contain information relative only to the Agency as a component unit which is an integral part of the total reporting entity. They do not contain financial data relating to the other reporting unit. The Agency was established on January 2, 1980 pursuant to the State of California Health and Safety Code, Section 33000. Its purpose is to prepare and carry out plans for the improvement, rehabilitation and development of blighted areas within the territorial limits of the City of Norco.

As of June 30, 2010, the Norco Community Redevelopment Project Area No. 1 was the only project area formed by the Agency.

***Accounting and reporting policies***

The Agency has conformed to the pronouncements of the GASB, which are the primary authoritative statements of accounting principles generally accepted in the United States of America applicable to state and local governments.

**Norco Community Redevelopment Agency**  
**Notes to Financial Statements**  
**June 30, 2010**

**Note 1: Summary of Significant Accounting Policies (continued)**

***Government-wide and fund financial statements***

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the reporting entity. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Currently, the Agency does not report any business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Currently, the Agency does not have any proprietary or fiduciary fund types. Major individual governmental funds are reported as separate columns in the fund financial statements.

Certain eliminations have been made as prescribed by GASB Statement No. 34 in regards to interfund activities, payables and receivables. All internal balances within the Agency have been eliminated on the statement of net assets and the statement of activities.

***Measurement focus, basis of accounting, and financial statement presentation***

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

**Norco Community Redevelopment Agency**  
**Notes to Financial Statements**  
**June 30, 2010**

**Note 1: Summary of Significant Accounting Policies (continued)**

Property taxes are considered to be susceptible to accrual and have been recognized as revenues in the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The Agency reports the following major governmental funds:

The *Low-Moderate Income Housing Special Revenue Fund* is used to account for the portion of the Agency's tax increment that is required to be set aside for low and moderate-income housing and related expenditures.

The *Debt Service Fund* is used to account for the accumulation of resources to be used for the repayment of Agency debt.

The *Capital Projects Fund* is used to account for the financial resources used in developing the project area as well as the administrative expenditures incurred in sustaining Agency activities.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

When both restricted and unrestricted resources are available for use, it is the Agency's policy to use restricted resources first, and then unrestricted resources as they are needed.

***Deposits and investments***

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

***Receivables and payables***

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to" or "from other funds" (i.e., the current portion of interfund loans). All other outstanding balances between funds are reported as "advances to" or "advances from" (i.e., the long term portion of interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." Currently, the Agency does not have any business-type activities.

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

**Norco Community Redevelopment Agency**  
**Notes to Financial Statements**  
**June 30, 2010**

**Note 1: Summary of Significant Accounting Policies (continued)**

***Property taxes***

The County of Riverside collects property taxes for the Agency. Tax liens attach annually as of 12:01 A.M. on the first day in March preceding the fiscal year for which the taxes are levied. The tax levy covers the fiscal period July 1<sup>st</sup> to June 30<sup>th</sup>. All secured personal property taxes and one-half of the taxes on real property are due November 1<sup>st</sup>, the second installment is due February 1<sup>st</sup>. All taxes are delinquent, if unpaid, on December 10<sup>th</sup> and April 10<sup>th</sup>, respectively. Unsecured personal property taxes become due on the first of March each year and are delinquent, if unpaid, on August 31<sup>st</sup>.

***Capital assets***

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than or equal to \$5,000 (amount not rounded) (infrastructure assets \$50,000) and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment of the Agency is depreciated using the straight-line method over the following estimated useful lives:

| Assets                     | Years   |
|----------------------------|---------|
| Buildings and improvements | 5 - 50  |
| Vehicles and equipment     | 5 - 20  |
| Infrastructure             | 10 - 50 |

***Compensated absences***

The Agency utilizes the Internal Service Fund of the City to account for compensated absences. The short-term portion is determined to be the amount due to employees for future absences which is attributable to services already rendered and which is expected to be paid during the next fiscal year. The total amount of liability for compensated absences is segregated between short-term and long-term as indicated above.

Vacation pay is payable to employees at the time a vacation is taken or upon termination of employment. Normally, an employee cannot accrue more than two times his regular annual entitlement.

Sick leave is payable when an employee is unable to work because of illness. Upon termination, regular employees with 10 years continuous service will be paid 50% for any unused sick leave up to a maximum of 90 days of sick time. Managers and confidential employees with 5 years continuous service are paid 50% for any unused sick leave up to a maximum of 90 days of sick time.

**Norco Community Redevelopment Agency**  
**Notes to Financial Statements**  
**June 30, 2010**

**Note 1: Summary of Significant Accounting Policies (continued)**

***Long-term obligations***

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities column in the statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

***Fund equity***

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

***Use of estimates***

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

**A. *Budgetary data***

*General Budget Policies*

The Governing Board approves each year's budget submitted by the Executive Director prior to the beginning of the new fiscal year. Public hearings are conducted prior to its adoption by the Governing Board. Supplemental appropriations, where required, during the period are also approved by the Board. Intradepartmental budget changes are approved by the Executive Director. In most cases, expenditures may not exceed appropriations at the function level. At fiscal year-end all operating budget appropriations lapse.

Budgets are prepared on the modified accrual basis of accounting. The legal level of budgetary control is the fund level within a department.

*Encumbrances*

Encumbrances are estimations of costs related to unperformed contracts for goods and services. These commitments are recorded for budgetary control purposes in the governmental funds. Encumbrances outstanding at year-end are reported as a reservation of fund balance. They represent the estimated amount of the expenditure ultimately to result if unperformed contracts in-process at year-end are completed. They do not constitute expenditures or estimated liabilities.

**Norco Community Redevelopment Agency**  
**Notes to Financial Statements**  
**June 30, 2010**

**III. DETAIL NOTES ON ALL FUNDS**

**Note 2: Cash and Investments**

Cash and investments as of June 30, 2010 are classified in the accompanying financial statements as follows:

|   |                             |
|---|-----------------------------|
| Statement of net assets:                |                             |
| Cash and investments (pooled with City) | \$ 10,046,966               |
| Cash with fiscal agents                 | <u>16,829,080</u>           |
| Total cash and investments              | <u><u>\$ 26,876,046</u></u> |

Cash and investments as of June 30, 2010 consist of the following:

|                                    |                             |
|------------------------------------|-----------------------------|
| Pooled cash with the City of Norco | \$ (99,479)                 |
| Investments                        | <u>26,975,525</u>           |
| Total cash and investments         | <u><u>\$ 26,876,046</u></u> |

**Investments authorized by the California Government Code and the Agency's Investment Policy**

Currently, the Agency follows the City of Norco's investment policy. The table below identifies the investment types that are authorized for the Agency's investment policy. The table also identifies certain provisions of the Agency's investment policy that address interest rate risk, credit risk and concentration of credit risk. This table does not address investments of debt proceeds held by bond trustee that are governed by the provisions of debt agreements of the Agency, rather than the general provisions of the California Government Code or the Agency's investment policy.

| Authorized Investment Type          | Maximum Maturity | Maximum Percentage of * Portfolio | Maximum Investment in One Issuer |
|-------------------------------------|------------------|-----------------------------------|----------------------------------|
| Local Agency Bonds                  | 5 years          | None                              | None                             |
| U.S. Treasury Securities            | 5 years          | None                              | None                             |
| U.S. Agency Securities              | 5 years          | None                              | None                             |
| Banker's Acceptances                | 180 days         | 40%                               | 30%                              |
| Commercial Paper                    | 270 days         | 25%                               | 10%                              |
| Negotiable Certificates of Deposit  | 5 years          | 30%                               | None                             |
| Repurchase Agreements               | 1 year           | None                              | None                             |
| State of California Obligations     | 5 years          | None                              | None                             |
| Medium-Term Notes                   | 5 years          | 30%                               | None                             |
| Money Market Mutual Funds           | N/A              | 20%                               | 10%                              |
| Mortgage Pass-Through Securities    | 5 years          | 20%                               | None                             |
| County Pooled Investment Funds      | N/A              | None                              | None                             |
| Local Agency Investment Fund (LAIF) | N/A              | None                              | None                             |

\* Excluding amounts held by bond trustee that are not subject to California Government Code restrictions.

**Norco Community Redevelopment Agency**  
**Notes to Financial Statements**  
**June 30, 2010**

**Note 2: Cash and Investments (continued)**

**Investments authorized by debt agreements**

Investments of debt proceeds held by bond trustee are governed by provisions of the debt agreements, rather than the general provisions of the California Government Code or the Agency's investment policy. The table below identifies the investment types that are authorized for investments held by bond trustee. The table also identifies certain provisions of these debt agreements that address interest rate risk, credit risk, and concentration of credit risk.

| Authorized Investment Type                      | Maximum Maturity | Maximum Percentage Allowed | Maximum Investment in One Issuer |
|---|------------------|----------------------------|----------------------------------|
| U.S. Treasury Obligations                       | None             | None                       | None                             |
| U.S. Agency Securities                          | None             | None                       | None                             |
| Banker's Acceptances                            | 365 days         | None                       | None                             |
| Commercial Paper                                | 270 days         | None                       | None                             |
| Money Market Mutual Funds                       | N/A              | None                       | None                             |
| Investment Agreements                           | None             | None                       | None                             |
| Certificates of Deposit, Savings Accounts, etc. | None             | None                       | None                             |
| Municipal Obligations                           | None             | None                       | None                             |
| Repurchase Agreements                           | None             | None                       | None                             |
| State Investment Pools                          | None             | None                       | None                             |

**Disclosures relating to interest rate risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that the Agency manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Information about the sensitivity of the fair values of the Agency's investments (including investments held by bond trustee) to market interest rate fluctuations is provided by the following table that shows the distribution of the Agency's investments by maturity:

| Investment Type           | Total                | Remaining Maturity (in months) |                     |                     |                     |
|---------------------------|----------------------|--------------------------------|---------------------|---------------------|---------------------|
|                           |                      | 12 months or less              | 13 to 24 months     | 25 to 60 months     | More than 60 months |
| State investment pool     | \$ 9,319,480         | \$ 9,319,480                   | \$ -                | \$ -                | \$ -                |
| Certificates of deposit   | 826,965              | 826,965                        | -                   | -                   | -                   |
| Held by bond trustee:     |                      |                                |                     |                     |                     |
| Money market funds        | 5,508,809            | 5,508,809                      | -                   | -                   | -                   |
| Investment contracts      | 3,243,016            | -                              | -                   | 734,450             | 2,508,566           |
| Federal agency securities | 8,077,255            | 5,586,255                      | 1,515,000           | 976,000             | -                   |
|                           | <u>\$ 26,975,525</u> | <u>\$ 21,241,509</u>           | <u>\$ 1,515,000</u> | <u>\$ 1,710,450</u> | <u>\$ 2,508,566</u> |

**Norco Community Redevelopment Agency**  
**Notes to Financial Statements**  
**June 30, 2010**

**Note 2: Cash and Investments (continued)**

**Disclosures relating to credit risk**

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the minimum rating required by (where applicable) the Agency's investment policy or debt agreements, and the actual rating as of year end for each investment type.

| <u>Investment Type</u>    | <u>Total</u>                | <u>Minimum<br/>Legal Rating</u> | <u>Rating as<br/>of Year End</u> | <u>Not Rated</u> |
|---------------------------|-----------------------------|---------------------------------|----------------------------------|------------------|
| State investment pool     | \$ 9,319,480                | N/A                             | -                                | \$ 9,319,480     |
| Certificates of deposit   | 826,965                     | N/A                             | -                                | 826,965          |
| Held by bond trustee:     |                             |                                 |                                  |                  |
| Money market funds        | 5,508,809                   | AAA/Aa                          | AAA                              | -                |
| Investment contracts      | 3,243,016                   | N/A                             | -                                | -                |
| Federal agency securities | <u>8,077,255</u>            | N/A                             | AAA                              | -                |
|                           | <u><u>\$ 26,975,525</u></u> |                                 |                                  |                  |

**Concentration of credit risk**

The investment policy of the Agency contains no limitations on the amount that can be invested in any one issuer beyond that stipulated by the California Government Code. Investments in any one issuer (other than U.S. Treasury securities, mutual funds, and external investment pools) that represent 5% or more of total Agency investments are as follows:

| <u>Issuer</u>           | <u>Investment Type</u>    | <u>Reported<br/>Amount</u> |
|-------------------------|---------------------------|----------------------------|
| Federal Home Loan Banks | Federal agency securities | \$ 5,586,255               |

**Norco Community Redevelopment Agency**  
**Notes to Financial Statements**  
**June 30, 2010**

**Note 2: Cash and Investments (continued)**

**Custodial credit risk**

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code and the Agency's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments, other than the following provision for deposits: The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure City deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits.

As of June 30, 2010, \$388,509 of the City of Norco's deposits with financial institutions in excess of federal depository insurance limits were held in collateralized accounts.

**Investment in State investment pool**

The Agency is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by the California Government Code under the oversight of the Treasurer of the State of California. The fair value of the Agency's investment in this pool is reported in the accompanying financial statements at amounts based upon the Agency's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis.

LAIF is a governmental investment pool managed and directed by the California State Treasurer and is not registered with the Securities and Exchange Commission. An oversight committee comprised of California State officials and various participants provide oversight to the management of the fund. The daily operations and responsibilities of LAIF fall under the auspices of the State Treasurer's office. The maximum investment in LAIF is \$50,000,000.

**Fair value of investments**

GASB Statement No. 31 establishes fair value standards for investments in participating interest earning investment contracts, external investment pools, equity securities, option contracts, stock warrants and stock rights that have readily determinable fair values. Accordingly, the Agency reports its investments at fair value in the balance sheet. All investment income, including changes in the fair value of investments, is recognized, as revenue in the operating statement.

**Norco Community Redevelopment Agency**  
**Notes to Financial Statements**  
**June 30, 2010**

**Note 3: Capital Assets**

Capital asset activity for the year ended June 30, 2010, was as follows:

| <b>Governmental activities:</b>             | Beginning<br>Balance | Additions          | Deletions   | Ending<br>Balance |
|---|----------------------|--------------------|-------------|-------------------|
| Capital assets, being depreciated           |                      |                    |             |                   |
| Building and improvements                   | \$ 60,862            | \$ -               | \$ -        | \$ 60,862         |
| Vehicle and equipment                       | 405,386              | -                  | -           | 405,386           |
| Infrastructure                              | 507,000              | -                  | -           | 507,000           |
| Total capital assets, being depreciated     | <u>973,248</u>       | <u>-</u>           | <u>-</u>    | <u>973,248</u>    |
| Less accumulated depreciation for:          |                      |                    |             |                   |
| Building and improvements                   | (60,862)             | -                  | -           | (60,862)          |
| Vehicle and equipment                       | (117,192)            | (20,269)           | -           | (137,461)         |
| Infrastructure                              | (202,800)            | (33,800)           | -           | (236,600)         |
| Total accumulated depreciation              | <u>(380,854)</u>     | <u>(54,069)</u>    | <u>-</u>    | <u>(434,923)</u>  |
| Governmental activities capital assets, net | <u>\$ 592,394</u>    | <u>\$ (54,069)</u> | <u>\$ -</u> | <u>\$ 538,325</u> |

Depreciation expense is charged to community development in the statement of activities.

**Note 4: Long-Term Debt**

- a. A description of individual issues of bonds, notes and loans outstanding during the fiscal year ending June 30, 2010 are as follows:

In June 2000, the Agency issued Norco Redevelopment Project Area No. 1 Tax Allocation Bonds, Issue of 2000, in an aggregate principal amount of \$2,425,000. The bonds are dated June 1, 2000 with interest paid at a rate from 4.25% to 5.78% semi-annually on March 1 and September 1 in each year, commencing on March 1, 2001. The purpose of these bonds was to fund projects undertaken for redevelopment purposes. The bonds were refunded in April 2010 with proceeds from the 2010 Refunding Tax Allocation Bonds.

In December 2001, the Agency issued Norco Redevelopment Project Area No. 1 Refunding Tax Allocation Bonds, Issue of 2001, in an aggregate principal amount of \$36,000,000. The Bonds are dated December 1, 2001 with interest paid at a rate from 2.10% to 5.125% payable semiannually on March 1 and September 1, commencing on March 1, 2002. The purpose of these bonds were to defease \$18,310,000 of the Refunding Tax Allocation Bonds, Issue of 1992 and to fund projects undertaken for redevelopment purposes. Proceeds from the sale were placed in an irrevocable trust that is to be used to service the future debt service requirements of the old debt.

**Norco Community Redevelopment Agency**  
**Notes to Financial Statements**  
**June 30, 2010**

**Note 4: Long-Term Debt (continued)**

In December 2001, the Agency issued Norco Redevelopment Project Area No. 1 Tax Allocation Refunding Bonds (School District Pass-Through), Issue of 2001, in an aggregate principal amount of \$5,100,000. The Bonds are dated December 1, 2001 with interest paid at a rate from 2.50% to 5.50% payable semiannually on March 1 and September 1, commencing on March 1, 2002. The Bonds were issued to refund on a current basis a portion of the Norco Redevelopment Project Area No. 1, School District Capital Appreciation Tax Allocation Bonds, Issue of 1992. The Bonds were issued concurrently with and on a senior lien basis to the \$3,375,000 Norco Redevelopment Project Area No. 1 Subordinated Tax Allocation Refunding Notes (School District Pass-Through), Issue of 2001 (the Notes). The proceeds from the sale were placed in an irrevocable trust along with the proceeds of the Notes to be used to service the future debt service requirements of the old debt. The Bonds are limited obligations of the Agency payable solely from Pledged Tax Revenues otherwise required by the Pass-Through Agreement to be passed through to the Corona Norco Unified School District.

In July 2003, the Agency issued Norco Redevelopment Project Area No. 1 Tax Allocation Bonds, Issue of 2003, in an aggregate principal amount of \$21,500,000. The bonds are dated July 1, 2003 with interest paid at a rate from 2.00% to 4.75% semi-annually on March 1 and September 1 in each year, commencing on September 1, 2003. The purpose of these bonds was to fund projects undertaken for redevelopment purposes. The bonds were advanced refunded in April 2010 with proceeds from the 2010 Refunding Tax Allocation Bonds.

In November 2004, the Agency issued Norco Redevelopment Project Area No. 1 Tax Allocation Refunding Bonds (School District Pass-through), Issue of 2004, in the aggregate principal of \$11,250,000. The bonds are dated November 22, 2004 with interest paid at a rate from 1.75% to 4.50% semi-annually on March 1 and September 1 each year, commencing on March 1, 2006. The bonds were issued on a parity basis with the Agency's previously issued Norco Redevelopment Project Area No. 1, Tax Allocation Refunding Bonds (School District Pass-through), Issue of 2001, to refund on a current basis the \$3,375,000 Norco Redevelopment Project Area No. 1 Subordinated Tax Allocation Refunding Notes (School District Pass-through), Issue of 2001. The bonds were also issued to fund projects undertaken for redevelopment purposes.

In December 2005, the Agency issued Norco Redevelopment Project Area No. 1 Refunding Tax Allocation Bonds, Issue of 2005, in the aggregate principal of \$17,245,000. The bonds are dated December 7, 2005 with interest paid at a rate from 3.00% to 4.35% semi-annually on March 1 and September 1 each year, commencing on March 1, 2006. The bonds were issued on a parity basis with the Agency's previously issued Norco Redevelopment Project Area No. 1, 2000 Tax Allocation Bonds, Norco Redevelopment Project Area No. 1, 2001 Refunding Tax Allocation Bonds and Norco Redevelopment Project Area No. 1, 2003 Tax Allocation Bonds to refund on a current basis the \$16,335,000 Norco Redevelopment Project Area No. 1, 1996 Refunding Tax Allocation Bonds. The bonds were issued to reduce future debt service payments. A portion of the bond proceeds from the sale were placed in an irrevocable trust to be used to service the future debt service requirements of the old debt.

The reacquisition price exceeded the net carrying amount of the old debt by \$325,100. This amount is being netted against the new debt and being amortized over the remaining life of the refunded debt. The advance refunding resulted in a decrease in debt service payments over the next 20 years of \$1,257,574 and resulted in an economic gain of \$888,220.

**Norco Community Redevelopment Agency**  
**Notes to Financial Statements**  
**June 30, 2010**

**Note 4: Long-Term Debt (continued)**

In April 2009, the Agency issued Norco Redevelopment Project Area No. 1 Tax Allocation Bonds (School District Pass-through), Issue of 2009, in an aggregate principal amount of \$12,200,000. The Bonds are dated March 1, 2009 with interest paid at a rate from 3.25% to 7.15% payable semiannually on March 1 and September 1, commencing on March 1, 2010. The bonds were issued on a parity basis with the Agency's previously issued Norco Redevelopment Project Area No. 1, Tax Allocation Refunding Bonds (School District Pass-through), Issue of 2001, and with the Agency's previously issued Norco Redevelopment Area No. 1 Tax Allocation Refunding Bonds (School District Pass-through), Issue of 2004. The bonds are limited obligations of the Agency payable solely from Pledged Tax Revenues otherwise required by the Pass-Through Agreement to be passed through to the Corona Norco Unified School District.

In April 2010, the Agency issued Norco Redevelopment Project Area No. 1 Refunding Tax Allocation Bonds, Issue of 2010, in the aggregate principal of \$24,500,000. The bonds are dated May 11, 2010 with interest paid at a rate from 2.15% to 6.14% semi-annually on March 1 and September 1 each year, commencing on March 1, 2011. The bonds were issued on a parity basis with the Agency's previously issued Norco Redevelopment Project Area No. 1, 2000 Tax Allocation Bonds, Norco Redevelopment Project Area No. 1, 2001 Refunding Tax Allocation Bonds and Norco Redevelopment Project Area No. 1, 2003 Tax Allocation Bonds to refund on a current basis the \$1,955,000 Norco Redevelopment Project Area No. 1, 2000 Tax Allocation Bonds, to advance refund the \$28,065,000 Norco Redevelopment Project Area No. 1, 2005 Refunding Tax Allocation Bonds, to fund capitalized interest and the Reserve Account, and to finance the Project Area. The bonds were issued to reduce volatility in future debt service payment requirements in an effort to improve future cash flows. A portion of the bond proceeds from the sale were placed in an irrevocable trust to be used to service the future debt service requirements of the old debt.

The reacquisition price exceeded the net carrying amount of the old debt by \$2,196,103. This amount is being netted against the new debt and being amortized over the remaining life of the refunded debt. The advance refunding resulted in an increase in debt service payments over the next 25 years of \$22,802,534 and resulted in an economic loss of \$4,112,492.

- b. The Agency has issued \$1,915,000 of Certificates of Participation which have not been reflected in the statement of net assets because these bonds are special obligations payable solely from and secured by specific revenue sources described in the resolutions and official statements of the respective issues. Neither the faith and credit nor the taxing power of the City, the Agency, the State of California or any political subdivision thereof, is pledged for the payment of these certificates of participation.

**Norco Community Redevelopment Agency**  
**Notes to Financial Statements**  
**June 30, 2010**

**Note 4: Long-Term Debt (continued)**

c. The following is a schedule of changes in long-term debt of the Agency for the fiscal year ended June 30, 2010:

|   | Beginning<br>balance | Additions            | Deletions            | Ending<br>balance    | Due within<br>one year |
|---|----------------------|----------------------|----------------------|----------------------|------------------------|
| <b>Bonds</b>  |                      |                      |                      |                      |                        |
| 2000 Tax allocation bonds   | \$ 2,010,000         | \$ -                 | \$ 2,010,000         | \$ -                 | \$ -                   |
| 2001 Refunding tax.<br>allocation bonds                               | 29,320,000           | -                    | 1,255,000            | 28,065,000           | 1,305,000              |
| 2001 Refunding tax allocation<br>bonds (School district)              | 4,235,000            | -                    | 115,000              | 4,120,000            | 120,000                |
| 2003 Tax allocation bonds   | 18,310,000           | -                    | 18,310,000           | -                    | -                      |
| 2004 Tax allocation refunding bonds<br>(School district pass-through) | 10,185,000           | -                    | 245,000              | 9,940,000            | 255,000                |
| 2005 Refunding tax<br>allocation bonds                                | 16,860,000           | -                    | 55,000               | 16,805,000           | 65,000                 |
| 2009 Tax allocation bonds<br>(School district pass-through)           | 12,200,000           | -                    | 270,000              | 11,930,000           | 200,000                |
| 2010 Refunding tax allocation<br>bonds                                | -                    | 24,500,000           | -                    | 24,500,000           | -                      |
| Subtotal bonds  | 93,120,000           | 24,500,000           | 22,260,000           | 95,360,000           | 1,945,000              |
| Plus deferred amounts   |                      |                      |                      |                      |                        |
| For deferred loss on refunding  | (260,080)            | (2,196,103)          | (16,255)             | (2,439,928)          | (126,060)              |
| For issuance premium  | 717,028              | -                    | 472,142              | 244,886              | 16,326                 |
| For issuance discount   | (165,069)            | (389,080)            | (6,603)              | (547,546)            | (22,166)               |
| Total bonds   | 93,411,879           | 21,914,817           | 22,709,284           | 92,617,412           | 1,813,100              |
| Compensated absences  | 154,165              | -                    | 154,165              | -                    | -                      |
| Total long-term debt  | <u>\$ 93,566,044</u> | <u>\$ 21,914,817</u> | <u>\$ 22,863,449</u> | <u>\$ 92,617,412</u> | <u>\$ 1,813,100</u>    |

**Norco Community Redevelopment Agency**  
**Notes to Financial Statements**  
**June 30, 2010**

**Note 4: Long-Term Debt (continued)**

d. The following schedule illustrates the debt service requirements to maturity for bonds outstanding as of June 30, 2010:

| Fiscal Years<br>Ending June 30, | Tax Allocation Bonds |               |
|---------------------------------|----------------------|---------------|
|                                 | Principal            | Interest      |
| 2011                            | \$ 1,945,000         | \$ 4,857,723  |
| 2012                            | 2,150,000            | 5,052,942     |
| 2013                            | 2,240,000            | 4,960,341     |
| 2014                            | 2,335,000            | 4,860,474     |
| 2015                            | 2,450,000            | 4,748,655     |
| 2016-2020                       | 14,200,000           | 21,803,473    |
| 2021-2025                       | 18,160,000           | 17,843,597    |
| 2026-2030                       | 23,475,000           | 12,522,000    |
| 2031-2035                       | 26,100,000           | 5,142,013     |
| 2036                            | 2,305,000            | 138,300       |
|                                 | \$ 95,360,000        | \$ 81,929,518 |

**Note 5: Defeasance of Debt**

In prior years, the Agency defeased certain debt issues by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds and notes. Accordingly, the trust account assets and the liability for the defeased bonds and notes are not included in the Agency's financial statements. As of June 30, 2010, the 1989 Tax Allocation Bonds of \$20,240,000, the 1992 Subordinated Tax Allocation Notes of \$12,000,000, the 1992 School District Capital Appreciation TAB's, the 1992 Refunding Tax Allocation Bonds of \$19,730,000, the 1996 Refunding Tax Allocation Bonds of \$16,335,000, the 2000 Tax Allocation Bonds of \$2,425,000 and the 2003 Tax Allocation Bonds of \$21,500,000 are considered defeased.

**Note 6: Loans Receivable**

On May 22, 2007, the Agency entered into a Loan Agreement with a Developer to provide a loan of \$5,100,000 to provide a portion of the funds to finance the rehabilitation and conversion of eighty-six units of low-and very-low income housing units in Heritage Park Senior Citizen Apartment Complex. The financial assistance is in the form of a residual receipts loan which is to be repaid over a fifty-seven year affordability covenant period. The Loan is secured by a Second Deed of Trust against the property. The loan payments are 50% of the residual receipts with simple interest at 1%. The complex will remain as a low/moderate income senior housing complex over the entire term of the loan. The loan balance as of June 30, 2010 is \$4,823,306.

In December of 2008 the Agency entered into a Loan Agreement with a local automobile dealership to provide a Line of Credit not to exceed \$500,000 from which the dealer could draw from in order to maintain its operations. The Loan is secured by Promissory Note executed by the owner. The loan is payable over seven years with interest at 5.15%. The balance outstanding at June 30, 2010 is \$407,454.

**Norco Community Redevelopment Agency**  
**Notes to Financial Statements**  
**June 30, 2010**

**Note 6:       Loans Receivable (continued)**

In December of 2008 the Agency entered into a Loan Agreement with a local automobile dealership to provide a Line of Credit not to exceed \$500,000 from which the dealer could draw from in order to maintain its operations. The Loan is secured by Promissory Note executed by the owner. The loan is payable over seven years with interest at 5.15%. The balance at June 30, 2010 is \$416,131.

In April 2010 the Agency entered into a Loan Agreement with a local community fair group to provide a short-term loan in the amount of \$15,000 to provide start-up funds for a community event to be held at one of the City's parks. The loan is due and payable in December 2010. The balance at June 30, 2010 is \$15,000.

***Deferred loans receivable***

The Agency administers several deferred loan programs to its low to moderate-income residents. Balances under the Sewer Connection Fee Program are forgiven after fifteen years with the loan amount equal to the actual cost. Due to the nature of this program and the probability of forgiveness of these loans, they are not reflected on the financial statements as receivables.

First time home buyer loans are available to qualifying low to moderate-income residents with a maximum loan amount of \$80,000. Loans are due in 30 years or upon sale or refinance of property. Deferred loans are available to qualifying residents with a maximum loan amount of \$40,000, up to \$60,000 with executive approval. Loans are due in 15 years or refinance of property. For seniors and the disabled, the loan is not payable until sale of the property. Interest on all loans accrues at 0% to 3% per year, with 0% loans available for qualified seniors and handicapped disabled owner occupants. The 3% loan is available to qualified households without an age restriction. As of June 30, 2010, the loans amounted to \$4,775,789.

Loans are available to qualifying low and very low-income residents through the Cal Homes program to assist with the cost of rehabilitating owner-occupied residences. Loans carry interest rates of either 0% (for eligible senior citizens) or 3% (for non senior citizens). Loans are due up to 30 years after origination or in the event the property is sold or refinanced. As of June 30, 2010, the total amount of loans disbursed under the program amounted to \$25,581.

As of June 30, 2010, total loans receivable were as follows:

|                         |               |
|-------------------------|---------------|
| Automobile Dealer Loans | \$ 823,585    |
| Community Fair Loan     | 15,000        |
| Deferred Loans          | 4,801,370     |
| Developer Loans         | 4,823,306     |
| Totals                  | \$ 10,463,261 |

**Norco Community Redevelopment Agency**  
**Notes to Financial Statements**  
**June 30, 2010**

**Note 7: Risk Management**

The Agency is a member of the Public Entity Risk Management Authority (a joint powers authority of 18 California Cities and 9 special districts) for the purpose of pooling the losses and claims of general liability with those of other member cities and agencies. The Agency, through the Authority, has a self-insured retention amount of \$125,000 per occurrence. Claims above the \$125,000 up to \$1,000,000 are shared by the pool. Claims above \$1,000,000 up to \$40,000,000 are covered by excess insurance purchased through the pool.

**Note 8: Allowance for Decline in Value**

The Agency has acquired several parcels of land as part of its primary purposes. The Agency records these parcels as land held for resale in its financial records. The properties are being carried in the Capital Projects and Special Revenue Funds at the lower of cost or estimated net realizable value, until such time as there is an event which would indicate an agreed-upon sales price. June 30, 2010, the land held for resale is being carried at a cost of \$12,358,306, and is offset by a reservation of fund balance.

**Note 9: Interfund Transfers**

| Fund receiving transfers          | Fund making transfers          | Amount           |
|-----------------------------------|--------------------------------|------------------|
| <i>Redevelopment Debt Service</i> | Redevelopment Capital Projects | \$ 5,202,171 (1) |
| Total transfers in                |                                | \$ 5,202,171     |

(1) = This transfer was made to pay debt service.

**Note 10: Contingencies**

As of June 30, 2010, in the opinion of the Agency's Administration, there are no outstanding matters which would have a significant effect on the financial position of the Agency.

**Note 11: Advances**

Advances at June 30, 2010 consist of the following:

| Advances to                           | Advances from                 | Amount       |
|---------------------------------------|-------------------------------|--------------|
| <i>Redevelopment Capital Projects</i> | Redevelopment Special Revenue | \$ 3,000,000 |

The advance from the Low and Moderate Housing Fund to the Capital Projects Fund was to fund the required Supplemental Educational Revenue Augmentation Fund property tax shift required by the State of California (see note 12).

**Norco Community Redevelopment Agency**  
**Notes to Financial Statements**  
**June 30, 2010**

**Note 12: Supplemental Educational Revenue Augmentation Fund**

On July 24, 2009, the State Legislature passed Assembly Bill (AB)X4-26, which requires redevelopment agencies statewide to deposit a total of \$2.05 billion of property tax increment in county "Supplemental" Educational Revenue Augmentation Funds (SERAF) to be distributed to meet the State's Proposition 98 obligations to schools. The SERAF revenue shift of \$2.05 billion will be made over two years, \$1.7 billion in fiscal year 2009-2010 and \$350 million in fiscal year 2010-2011. The SERAF would then be paid to school districts and the county offices of education which have students residing in redevelopment project areas, or residing in affordable housing projects financially assisted by a redevelopment agency, thereby relieving the State of payments to those schools. The Agency's share of this revenue shift was \$4,904,827 for fiscal year 2009-2010 and \$1,003,457 for fiscal year 2010-2011. Payments are to be made by May 10 of each respective fiscal year. In response to ABX4-26, the Agency funded the SERAF payment due in May 2010 with the Low/Mod Housing Fund.

The California Redevelopment Association (CRA) is the lead petitioner on a lawsuit to invalidate ABX4-26, similar to last year's successful lawsuit challenging the constitutionality of AB 1389. CRA filed the lawsuit on October 20, 2009. The lawsuit asserted that the transfer of property tax increment to the SERAF is not permitted under Article XVI, Section 16 of the California Constitution. The complaint also asserted impairment of contract and gift of public funds arguments. While the State made adjustments in ABX4-26 to address the constitutional issues raised by the Superior Court over last year's lawsuit challenging AB 1389, the Agency, along with the CRA and other California redevelopment agencies, believe that the SERAF remains unconstitutional. In May 2010, the Superior Court upheld the legality of ABX4-26. In August 2010, the CRA filed an appeal with the Third District Court.

**Required Supplementary Information  
Norco Community Redevelopment Agency  
Budgetary Comparison Schedule – Special Revenue Fund  
For the Year Ended June 30, 2010**

|  | Budgeted Amounts     |                      | Actual<br>Amounts    | Variance with<br>Final Budget |
|--|----------------------|----------------------|----------------------|-------------------------------|
|  | Original             | Final                |                      |                               |
| <b>REVENUES</b>                              |                      |                      |                      |                               |
| Taxes  | \$ 3,037,500         | \$ 2,754,571         | \$ 2,924,741         | \$ 170,170                    |
| Intergovernmental                            | 1,627,000            | 1,627,000            | 1,535,034            | (91,966)                      |
| Use of money and property                    | 10,000               | 10,000               | 46,572               | 36,572                        |
| Other  | 45,100               | 45,100               | 88,940               | 43,840                        |
|  | <u>4,719,600</u>     | <u>4,436,671</u>     | <u>4,595,287</u>     | <u>158,616</u>                |
| <b>EXPENDITURES</b>                          |                      |                      |                      |                               |
| Current:                                     |                      |                      |                      |                               |
| Economic development                         | 6,393,852            | 6,390,802            | 1,090,106            | 5,300,696                     |
| Debt service:                                |                      |                      |                      |                               |
| Principal                                    | 385,000              | 385,000              | 385,000              | -                             |
| Interest                                     | 645,408              | 645,408              | 645,407              | 1                             |
| Cost of issuance                             | -                    | 49,000               | 49,000               | -                             |
|  | <u>7,424,260</u>     | <u>7,470,210</u>     | <u>2,169,513</u>     | <u>5,300,697</u>              |
| Excess of revenues over (under) expenditures | <u>(2,704,660)</u>   | <u>(3,033,539)</u>   | <u>2,425,774</u>     | <u>5,459,313</u>              |
| <b>OTHER FINANCING SOURCES (USES)</b>        |                      |                      |                      |                               |
| Proceeds from long-term debt                 | -                    | 4,553,966            | 4,553,966            | -                             |
| Payment to refunded bond escrow              | -                    | (4,031,243)          | (4,031,243)          | -                             |
| Discount                                     | -                    | (77,816)             | (77,816)             | -                             |
| Transfers to City                            | -                    | -                    | (46,057)             | (46,057)                      |
|  | <u>-</u>             | <u>444,907</u>       | <u>398,850</u>       | <u>(46,057)</u>               |
| Net change in fund balance                   | (2,704,660)          | (2,588,632)          | 2,824,624            | 5,413,256                     |
| Fund balance, beginning of year              | <u>19,233,206</u>    | <u>19,233,206</u>    | <u>19,233,206</u>    | <u>-</u>                      |
| Fund balance, end of year                    | <u>\$ 16,528,546</u> | <u>\$ 16,644,574</u> | <u>\$ 22,057,830</u> | <u>\$ 5,413,256</u>           |



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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND  
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Norco Community Redevelopment Agency (the Agency), a component unit of the City of Norco, California, as of and for the year ended June 30, 2010, which collectively comprise the Agency's basic financial statements and have issued our report thereon dated November 23, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

**Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Agency's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Agency's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a misstatement of the Agency's financial statements will not be prevented or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

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### ***Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the Agency's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. Such provisions included those provisions of laws and regulations identified in the *Guidelines for Compliance Audits of California Redevelopment Agencies*, issued by the State Controller and as interpreted in the *Suggested Auditing Procedures for Accomplishing Compliance Audits of California Redevelopment Agencies*, issued by the Governmental Accounting and Auditing Committee of the California Society of Certified Public Accountants. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of management, Agency Board, and others within the entity, and is not intended to be and should not be used by anyone other than these specified parties.

*Roger, Anderson, Malody & Scott, LLP*

November 23, 2010